House Study Bill 551 - Introduced

HOUSE FILE _____

BY (PROPOSED COMMITTEE

ON EDUCATION BILL BY

CHAIRPERSON JORGENSEN)

A BILL FOR

- 1 An Act relating to education funding by extending the period
- of time for collecting sales tax for deposit in the secure
- 3 an advanced vision for education fund, modifying uses for
- 4 funding received from the secure an advanced vision for
- 5 education fund, and authorizing school districts to adopt a
- 6 district cost per pupil equity budget adjustment.
- 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 257.2, subsection 2, Code 2016, is
- 2 amended by striking the subsection.
- 3 Sec. 2. Section 257.4, subsection 1, paragraph a, Code 2016,
- 4 is amended by adding the following new subparagraph:
- 5 NEW SUBPARAGRAPH. (10) The amount of revenue received from
- 6 the secure an advanced vision for education fund and approved
- 7 by the school district for reducing the school district's
- 8 additional property tax levy pursuant to a revenue purpose
- 9 statement adopted under section 423F.3.
- 10 Sec. 3. NEW SECTION. 257.14A District cost per pupil equity
- 11 budget adjustment.
- 12 1. The board of directors of a school district with a
- 13 regular program district cost per pupil that is less than the
- 14 highest regular program district cost per pupil among all
- 15 school districts in the state for the same budget year that
- 16 wishes to receive the budget adjustment under this section may
- 17 adopt a resolution by May 15 preceding the budget year and
- 18 shall notify the department of management of the adoption of
- 19 the resolution and the amount of the budget adjustment to be
- 20 received.
- 21 2. a. For budget years beginning on or after July 1,
- 22 2017, each school district that satisfies the requirements of
- 23 subsection 1 shall be eligible for a budget adjustment for that
- 24 budget year in an amount not to exceed the difference between
- 25 the school district's regular program district cost per pupil
- 26 and the highest regular program district cost per pupil among
- 27 all school districts in the state multiplied by the district's
- 28 budget enrollment. The resolution adopted under subsection 1
- 29 may specify a budget adjustment amount that is less than the
- 30 maximum amount authorized under this paragraph "a".
- 31 b. The school district shall fund the budget adjustment
- 32 solely using moneys from its distribution of moneys received
- 33 from the secure an advanced vision for education fund under
- 34 Code section 423F.3 and authorized for such purpose by a
- 35 revenue purpose statement. Amounts used to fund the budget

- 1 adjustment shall be excluded from collective bargaining and
- 2 shall be used solely for instructional expenditures and shall
- 3 supplement, not supplant, existing school district funding for
- 4 instructional expenditures.
- 5 3. A budget adjustment received under this section shall
- 6 not affect the eligibility for or amount of any other budget
- 7 adjustment authorized by law for the same budget year. In
- 8 addition, a budget adjustment under this section shall be
- 9 limited to the budget year for which the adjustment was
- 10 authorized and shall not be included in any computation of a
- 11 school district's cost for any future budget year.
- 12 4. a. For purposes of this section, "instructional
- 13 expenditures" means any of the following:
- 14 (1) Textbooks, as defined in section 301.1.
- 15 (2) Library books.
- 16 (3) Other instructional materials and equipment used
- 17 directly by students.
- 18 b. "Instructional expenditures" does not include the
- 19 salary, benefits, or other compensation of any school district
- 20 employee.
- 21 Sec. 4. Section 423.2, subsection 11, paragraph b,
- 22 subparagraph (3), Code 2016, is amended to read as follows:
- 23 (3) Transfer one-sixth of the remaining revenues to the
- 24 secure an advanced vision for education fund created in section
- 25 423F.2. This subparagraph (3) is repealed December 31, 2029
- 26 January 1, 2050.
- 27 Sec. 5. Section 423.2, subsection 14, Code 2016, is amended
- 28 to read as follows:
- 29 14. The sales tax rate of six percent is reduced to five
- 30 percent beginning on January 1, 2030 2050.
- 31 Sec. 6. Section 423.5, subsection 5, Code 2016, is amended
- 32 to read as follows:
- 33 5. The use tax rate of six percent is reduced to five
- 34 percent beginning on January 1, 2030 2050.
- 35 Sec. 7. Section 423.43, subsection 1, paragraph b, Code

- 1 2016, is amended to read as follows:
- 2 b. Subsequent to the deposit into the general fund of
- 3 the state and after the transfer of such revenues collected
- 4 under chapter 423B, the department shall transfer one-sixth of
- 5 such remaining revenues to the secure an advanced vision for
- 6 education fund created in section 423F.2. This paragraph is
- 7 repealed December 31, 2029 January 1, 2050.
- 8 Sec. 8. Section 423F.3, subsection 1, paragraph d, Code
- 9 2016, is amended to read as follows:
- 10 d. For any authorized infrastructure purpose of the school
- 11 district as defined in subsection 6, excluding purposes
- 12 specified in subsection 6, paragraph "0d".
- 13 Sec. 9. Section 423F.3, subsection 3, paragraph b, Code
- 14 2016, is amended to read as follows:
- 15 b. If the board of directors intends to use funds for
- 16 purposes other than those listed in paragraph "a", or change the
- 17 use of funds to purposes other than those listed in paragraph
- 18 "a", the board shall adopt a revenue purpose statement or amend
- 19 an existing revenue purpose statement, subject to approval of
- 20 the electors, listing the proposed use of the funds. School
- 21 districts shall submit the statement to the voters no later
- 22 than sixty days prior to the expiration of any existing revenue
- 23 purpose statement or change in use not included in the existing
- 24 revenue purpose statement.
- 25 Sec. 10. Section 423F.3, subsection 6, paragraph a, Code
- 26 2016, is amended to read as follows:
- 27 a. For purposes of this chapter, "school infrastructure"
- 28 means those activities authorized in section 423E.1, subsection
- 29 3, Code 2007, excluding the construction, reconstruction,
- 30 repair, demolition, purchase, or remodeling of a stadium unless
- 31 such stadium-related activity is specifically included in a
- 32 revenue purpose statement approved by the electors on or before
- 33 July 1, 2016.
- 34 Sec. 11. Section 423F.3, subsection 6, Code 2016, is amended
- 35 by adding the following new paragraph:

- 1 NEW PARAGRAPH. Od. For school budget years beginning on or
- 2 after July 1, 2017, "school infrastructure" includes any of the
- 3 following if specified in a revenue purpose statement approved
- 4 at election:
- 5 (1) If a school district's average transportation costs
- 6 per pupil exceed the state average transportation costs per
- 7 pupil determined under section 257.31, subsection 17, paragraph
- 8 c, the payment of school district transportation costs not
- 9 to exceed an amount equal to the district's actual enrollment
- 10 for the school year multiplied by the difference between the
- 11 district's average transportation costs per pupil and the state
- 12 average transportation costs per pupil for the school year.
- 13 (2) Funding a district cost per pupil equity budget
- 14 adjustment under section 257.14A.
- 15 (3) Reduction of the school district's additional property
- 16 tax levy under section 257.4.
- 17 Sec. 12. Section 423F.6, Code 2016, is amended to read as
- 18 follows:
- 19 **423F.6** Repeal.
- 20 This chapter is repealed December 31, 2029 January 1, 2050.
- 21 EXPLANATION
- The inclusion of this explanation does not constitute agreement with
- the explanation's substance by the members of the general assembly.
- 24 This bill relates to education funding by extending the
- 25 period of time for collecting sales tax for deposit in the
- 26 secure an advanced vision for education (SAVE) fund, specifying
- 27 uses for funding received from the secure an advanced vision
- 28 for education fund, and authorizing school districts to adopt a
- 29 district cost per pupil equity budget adjustment.
- 30 Code section 423.2 imposes a state tax of 6 percent upon
- 31 the sales price of all sales of tangible personal property,
- 32 consisting of goods, wares, merchandise, and other items
- 33 designated by statute, sold at retail in the state to
- 34 consumers, except as otherwise provided by Code chapter 423.
- 35 Generally, by operation of law, a sale subject to the sales

1 tax is also subject to the use tax. Following the transfer 2 of amounts required for the natural resources and outdoor 3 recreation trust fund, one-sixth of the remaining state sales 4 tax revenue from the 6 percent tax is transferred to the SAVE 5 fund created in Code section 423F.2. Moneys in the SAVE fund 6 are allocated to school districts on a per pupil basis to be 7 used for infrastructure and property tax reduction purposes 8 specified in Code chapter 423F. Under current law, the sales 9 tax rate of 6 percent is reduced to 5 percent on January 1, 10 2030, and Code chapter 423F, along with other corresponding 11 provisions, is repealed December 31, 2029. 12 The bill extends the 6 percent sales tax rate and the 13 statutory repeal of Code chapter 423F until January 1, 2050. 14 The bill establishes a district cost per pupil equity budget The board of directors of a school district with 15 adjustment. 16 a regular program district cost per pupil that is less than 17 the highest regular program district cost per pupil among all 18 school districts in the state for the same budget year may 19 annually adopt a resolution to receive the budget adjustment 20 authorized in the bill. Following adoption of the resolution 21 the board of directors must notify the department of management 22 of the adoption of the resolution and the amount of the budget 23 adjustment to be received. 24 For budget years beginning on or after July 1, 2017, each 25 eligible school district is eligible for a budget adjustment 26 for that budget year in an amount equal to the difference 27 between the school district's regular program district cost 28 per pupil and the highest regular program district cost per 29 pupil among all school districts in the state multiplied by the 30 district's budget enrollment. The resolution authorizing the 31 budget adjustment may specify a budget adjustment amount that 32 is less than the maximum amount authorized under the bill. 33 bill requires the school district to fund the budget adjustment 34 by using moneys received from the SAVE fund and authorized for

35 such purpose in a revenue purpose statement. Amounts used to

- 1 fund the budget adjustment are required to be excluded from
- 2 collective bargaining and must be used solely for instructional
- 3 expenditures and must supplement, not supplant, existing school
- 4 funding for instructional expenditures. The bill defines
- 5 "instructional expenditures".
- 6 The bill specifies that the budget adjustment received does
- 7 not affect the eligibility for or amount of any other budget
- 8 adjustment authorized by law for the same budget year and that
- 9 the budget adjustment under the bill is limited to the budget
- 10 year for which the adjustment was authorized and shall not be
- 11 included in any computation of a school district's cost for any
- 12 future budget year.
- 13 As part of the restrictions on the use of revenues
- 14 received from the SAVE fund, Code section 423F.3 defines
- 15 "school infrastructure" to mean, in part, those activities
- 16 authorized in Code section 423E.1(3), Code 2007, which
- 17 includes the construction, reconstruction, repair, demolition,
- 18 purchase, or remodeling of a stadium. The bill excludes such
- 19 stadium-related activities unless specifically included in a
- 20 revenue purpose statement approved by the electors on or before
- 21 July 1, 2016.
- 22 The bill also specifies additional purposes for which a
- 23 school district may use funds received from the SAVE fund
- 24 in school budget years beginning on or after July 1, 2017,
- 25 if the purpose is included in a voter-approved revenue
- 26 purpose statement. Those additional purposes include: (1)
- 27 certain transportation costs if a school district's average
- 28 transportation costs per pupil exceed the state average
- 29 transportation costs per pupil; (2) funding a district cost per
- 30 pupil equity budget adjustment, as authorized in the bill; and
- 31 (3) a reduction of the school district's additional property
- 32 tax levy.
- Code section 423F.3, subsection 7, provides that the
- 34 general assembly shall not alter the purposes for which the
- 35 revenues received under Code section 423F.3 may be used from

- 1 infrastructure and property tax relief purposes to any other
- 2 purpose unless the bill is approved by a vote of at least
- 3 two-thirds of the members of both chambers of the general
- 4 assembly and is signed by the governor.